

Honorable Judge Benjamin H. Settle

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

BRADLEY BOARDMAN, a Washington  
Individual Provider; DEBORAH  
THURBER, a Washington Family  
Childcare Provider; SHANNON BENN, a  
Washington Family Childcare Provider;  
and FREEDOM FOUNDATION, a  
Washington nonprofit organization,

Plaintiffs,

v.

GOVERNOR JAY INSLEE, Governor of  
the State of Washington; PATRICIA  
LASHWAY, Director of the Washington  
Department of Social and Health Services  
("DSHS"); and ROSS HUNTER, Director  
of the Washington Department of Early  
Learning ("DEL"),

Defendants,

and

CAMPAIGN TO PREVENT FRAUD  
AND PROTECT SENIORS,

Intervenor-  
Defendant.

Case No. 3:17-cv-05255-BHS

JOINT STATUS REPORT AND  
DISCOVERY PLAN

Pursuant to FRCP 26(f) and Local Civil Rule 26(f), the parties submit the following Joint Status Report and Discovery Plan.

**1. Nature and Complexity**

Plaintiffs assert claims that Part III (§§ 7-12) of Initiative 1501, passed in November 2016 and subsequently codified at RCW 42.56.640, RCW 42.56.645, and RCW 43.17.410, violates the U.S. Constitution in various ways, including plaintiffs' First Amendment, Equal Protection, and Due Process rights. Plaintiffs also seek an award of attorney fees and costs pursuant to 42 U.S.C. §1988. Plaintiffs contend that this is a complex case involving unique constitutional law issues.

Defendants and Intervenor contend that this case involves almost exclusively legal issues and can likely be resolved on summary judgment. Defendants and Intervenor contend that the disclosure or non-disclosure of government documents does not implicate First Amendment Freedom of Speech or Association rights, and that Plaintiffs' claims of animus by the supporters of Initiative 1501 do not affect the analysis of the effect of Initiative 1501 because if animus is relevant at all, it can only be the animus of the decision makers – in this case, the voters of Washington state. Defendants and Intervenor also contend that Plaintiffs' Equal Protection claims fail because Plaintiffs are not similarly situated to those who have access to the records that Plaintiffs are denied. Defendants and Intervenor also contend that this case does not present unique constitutional issues and can be resolved by established precedent.

**2. Deadline for Joining Additional Parties**

The parties do not anticipate additional parties being joined, but propose that the deadline be August 30, 2017.

**3. Assignment of Case to Magistrate Judge**

The parties do not agree to assignment to a Magistrate Judge.

1                   4.     Discovery Plan, FRCP 26(f)(3)

2                   (a)     Initial disclosures:     The parties exchanged initial disclosures on  
3 August 8, 2017.

4                   (b)     Subjects, timing, and potential phasing of discovery  
5                   The parties do not currently anticipate asking the Court for any special  
6 orders or relief with respect to discovery, but reserve the right to do so as necessary.

7                   (c)     Electronically stored information  
8                   Plaintiffs believe that this case will involve significant amounts of  
9 Electronically Stored Information ("ESI"). Defendants and Intervenor disagree given the nature  
10 of the claims. If necessary, the parties will adopt the Model Agreement Regarding Discovery of  
11 ESI, appropriately modified for this case. The parties are currently unaware of any issues  
12 regarding disclosure of electronically stored information, except for the following: Intervenor  
13 did not renew its internet domain after the November 2016 election was over and months before  
14 this lawsuit was filed in April 2017. Intervenor has contacted the internet service provider to  
15 inquire if files that were stored on that internet domain are still available and has been told they  
16 are not. Plaintiffs may seek an order on spoliation of evidence as Plaintiffs believe that  
17 Intervenor should have and did anticipate litigation.

18                   (d)     Privilege issues  
19                   Issues of attorney/client communications or attorney work product  
20 privileges may arise, either with the parties or third-party entities from whom discovery is  
21 sought. Third-party entities from whom discovery has been have asserted that constitutionally  
22 protected First Amendment rights protect certain information or documents from disclosure, and  
23 Intervenor may assert the same. The parties will attempt to resolve these issues cooperatively,  
24 but may have to bring such issues before the court. The parties do not currently believe there are  
25 any other privileges that may be asserted in this matter.  
26

(e) Proposed limitation on discovery

The limitations on discovery imposed under the Federal and Local Civil Rules should apply. If the parties determine at a later date that discovery limitations should be adjusted, the parties may stipulate to adjusted limitations or request from this Court appropriate adjustments to those limitations.

(f) Need for discovery-related orders

At this time the parties do not have any proposed discovery-related orders, but Defendants and Intervenor expect that such orders likely will be requested. If it appears during the course of discovery that such orders would be appropriate, the parties will confer and attempt to propose agreed orders.

**5. Parties' Views, Proposals, agreements re Local Rule 26(f)(1)**

(a) Prompt case resolution

At this time the parties intend to proceed with discovery and litigate this case through dispositive motions or evidentiary hearing. Plaintiffs do not intend at this time to file a motion for a preliminary injunction. As the parties develop the factual record, if a mutually agreeable resolution presents itself, the parties will work cooperatively to discuss it.

(b) Alternative dispute resolution

The parties do not currently believe this matter would be appropriate for an alternative dispute resolution.

(c) Related cases

(i) *Boardman v. Washington State Department of Social and Health Services*, Superior Court of the State of Washington, Thurston County, Case No. 17-2-03294-34: Following oral argument on plaintiffs' motion for a Temporary Restraining Order ("TRO") and this Court's inquiring at oral argument as to whether the exception contained in RCW 42.56.645(1)(g) might apply to allow disclosure of information sought by plaintiffs to some or all of plaintiffs, plaintiff Boardman filed an action in Washington Superior Court,

1 Thurston County, seeking to obtain the information he sought through his Public Records  
 2 Request to the Department of Social and Health Services and asserting that RCW  
 3 42.56.645(1)(g) allowed such disclosure. On Friday, July 14, 2017, Judge Murphy denied  
 4 Boardman's request and held that RCW 42.56.645(1)(g) did not apply to Boardman or  
 5 Washington Individual Providers, generally.

6 (ii) *Petition of Pacific Northwest Child Care Association*  
 7 *Before the Public Employment Relations Commission, Case 128937-E-17*: As the Court knows  
 8 from plaintiffs' Complaint and motion for a Temporary Restraining Order, plaintiffs Debbie  
 9 Thurber and Shannon Benn, along with other Washington family childcare providers, seek to  
 10 decertify SEIU Local 925 and replace it with a different representative association, the Pacific  
 11 Northwest Child Care Association (PNCCA). Doing so requires obtaining signatures from 30%  
 12 of the bargaining unit members interested in making that change. Plaintiff Thurber asserts in this  
 13 case that I-1501's revisions to the Public Records Act preclude her or any other family childcare  
 14 provider from having the information necessary to contact bargaining unit members and secure  
 15 support for a decertification election. She nevertheless submitted what signatures she was able to  
 16 gather. On July 14, 2017, PERC denied the petition because it did not include the statutorily  
 17 mandated 30% showing of interest in changing the collective bargaining representative. PERC  
 18 declined to comment on the effect of Initiative 1501 when Thurber requested waiver of the 30%  
 19 rule due to Initiative 1501, determining that it was beyond PERC's authority to waive the 30%  
 20 rule. Plaintiff Thurber has appealed the decision to the full Commission.

21 Plaintiffs believe the PERC administrative proceeding is relevant and related  
 22 because they allege it demonstrates that Initiative 1501's provisions challenged herein effectively  
 23 preclude Plaintiffs Thurber and Benn and any other Child Care IP from exercising their free  
 24 speech, associational, and due process rights related to which union will represent them.

1 Defendants and Intervenor contend that the PERC administrative proceeding  
 2 involves Plaintiff Thurber's rights under collective bargaining laws, and is not relevant or related  
 3 to the Public Records Act and constitutional issues in this case.

4 (d) Discovery management

5 The parties intend to work cooperatively in pursuing and obtaining  
 6 discovery, including joint efforts to control discovery costs. The parties do not at this time  
 7 anticipate the need to involve the Court in discovery disputes, but will do so should that change.

8 (e) Anticipated discovery sought

9 Plaintiffs have served written discovery requests and expect to take  
 10 depositions. Plaintiffs also have sought discovery from third-parties. Plaintiffs' discovery  
 11 pertains to evidence of regarding animus, disparate treatment, and less restrictive means to  
 12 accomplish stated legislative goals, etc.

13 The Defendants and Intervenor dispute the relevance of much of the  
 14 anticipated discovery, and may move for a protective order to limit the scope of discovery.

15 (f) Phasing motions

16 The parties agree that discovery should be conducted pursuant to Federal  
 17 Rules of Civil Procedure, and see no need currently for any protocols regarding the phasing of  
 18 discovery motions.

19 (g) Preservation of discoverable information

20 The parties are aware of their obligations to preserve discovery  
 21 information. At this time, the parties are not aware of any issues related to the preservation of  
 22 discoverable information. Intervenor disclosed to the other parties at the Rule 26(f) conference  
 23 that it did not renew its internet domain after the November 2016 election was over and months  
 24 before this lawsuit was filed in April 2017. Intervenor has contacted the internet service provider  
 25 to inquire if files that were stored on that internet domain are still available and has been told  
 26

1 they are not. Plaintiffs may seek an order on spoliation of evidence as Plaintiffs believe that  
 2 Intervenor should have and did anticipate litigation.

3 (h) Privilege issues

4 Issues of attorney/client communications or, attorney work product, and  
 5 related common interest privileges may arise, either with the parties or third-party entities from  
 6 whom discovery is sought. Third-party entities from whom discovery has been sought have  
 7 asserted that constitutionally protected First Amendment rights protect certain information or  
 8 documents from disclosure and Intervenor may assert the same. The parties will attempt to  
 9 resolve these issues cooperatively, but may have to bring such issues before the court. The  
 10 parties do not currently believe there are any other privileges that may be asserted in this matter.

11 (i) Model Protocol for Discovery of ESI

12 Plaintiffs believe that this case will involve significant amounts of  
 13 Electronically Stored Information ("ESI"). Defendants and Intervenor disagree given the nature  
 14 of the claims. If necessary, the parties will adopt the Model Agreement Regarding Discovery of  
 15 ESI, appropriately modified for this case. The parties are currently unaware of any issues  
 16 regarding disclosure of electronically stored information.

17 (j) Alternatives to Model Protocol

18 Plaintiffs believe that this case will involve significant amounts of  
 19 Electronically Stored Information ("ESI"). Defendants and Intervenor disagree given the nature  
 20 of the claims. If necessary, the parties will adopt the Model Agreement Regarding Discovery of  
 21 ESI, appropriately modified for this case. The parties are currently unaware of any issues  
 22 regarding disclosure of electronically stored information.

23 **6.** Date Discovery can be completed

24 The parties believe that discovery can be concluded by January 19, 2018.

25 **7.** Bifurcation

26 The parties do not believe that this matter should be bifurcated.

**8. Pretrial Statements**

The parties do not believe that Pretrial Statements should be dispensed with in this matter.

**9. Other Suggestions for Shortening or Simplifying Case**

All parties anticipate bringing dispositive motions following the close of discovery, on all or some of their claims which may shorten or simplify the matter for hearing.

**10. Date Case Ready for Trial**

The parties believe this case can be ready for trial / evidentiary hearing by August 2018.

**11. Jury or Non-Jury:**

This matter is a non-jury trial.

**12. Number of Days Required for Trial**

Plaintiffs believe that this matter will take 10 or more court days for trial.

Defendants and Intervenor believe this matter will take 3-10 court days for trial, depending on this Court's pretrial rulings.

**13. Trial Counsel**

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**14. Dates on which Trial Counsel may have Complications to be Considered**

**in Setting Trial Date:**

Counsel does not currently have any conflicts in August 2018 or thereafter to be considered in setting the trial date.

**15. Service of all Defendants**

All defendants have been served.

**16. Scheduling Conference**

The parties do not believe a scheduling conference with the Court before entry of this order is needed.

**17. Corporate Disclosure Statement**

Plaintiff Freedom Foundation filed its corporate disclosure statement on April 5, 2017. Intervenor filed its corporate disclosure statement on April 10, 2017.

DATED this 14th day of August, 2017.

/s/ Peter B Gonick  
/s/ Callie A. Castillo

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CERTIFICATE OF SERVICE

I hereby certify that on August 14, 2017, I electronically filed the foregoing with the Clerk of the Court using the CM/ECF system which will send notification of such filing to the following:

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Attorneys for Plaintiffs

Under the laws of the United States of America and the state of Washington, the undersigned hereby declares, under the penalty of perjury, that the foregoing statements are true and correct to the best of my knowledge.

Signed at Seattle, Washington, this 14th day of August, 2017.

/s/ Kristin Martinez Clark  
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